

### Guidelines for Estimating Present & Projecting Future Population Distributions Surrounding Nuclear Facility Sites

### REAFFIRMED

January 3, 2023 ANSI/ANS-2.6-2018 (R2023)

ANSI/ANS-2.6-2018



### An American National Standard

This standard has been reviewed and reaffirmed with the recognition that it may reference other standards and documents that may have been superseded or withdrawn. The requirements of this document will be met by using the version of the standards and documents referenced herein. It is the responsibility of the user to review each of the references and to determine whether the use of the original references or more recent versions is appropriate for the facility. Variations from the standards and documented. This standard does not necessarily reflect recent industry initiatives for risk informed decision-making or a graded approach to quality assurance. Users should consider the use of these industry initiatives in the application of this standard.

Published by the American Nuclear Society 555 N. Kensington Ave La Grange Park, IL 60526

ANSI/ANS-2.6-2018

American National Standard Guidelines for Estimating Present & Projecting Future Population Distributions Surrounding Nuclear Facility Sites

Secretariat American Nuclear Society

Prepared by the American Nuclear Society Standards Committee Working Group ANS-2.6

Published by the American Nuclear Society 555 North Kensington Avenue La Grange Park, Illinois 60526 USA

Approved March 16, 2018 by the American National Standards Institute, Inc.

#### American National Standard

Designation of this document as an American National Standard attests that the principles of openness and due process have been followed in the approval procedure and that a consensus of those directly and materially affected by the standard has been achieved.

This standard was developed under the procedures of the Standards Committee of the American Nuclear Society; these procedures are accredited by the American National Standards Institute, Inc., as meeting the criteria for American National Standards. The consensus committee that approved the standard was balanced to ensure that competent, concerned, and varied interests have had an opportunity to participate.

An American National Standard is intended to aid industry, consumers, governmental agencies, and general interest groups. Its use is entirely voluntary. The existence of an American National Standard, in and of itself, does not preclude anyone from manufacturing, marketing, purchasing, or using products, processes, or procedures not conforming to the standard.

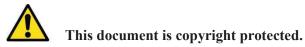
By publication of this standard, the American Nuclear Society does not insure anyone utilizing the standard against liability allegedly arising from or after its use. The content of this standard reflects acceptable practice at the time of its approval and publication. Changes, if any, occurring through developments in the state of the art, may be considered at the time that the standard is subjected to periodic review. It may be reaffirmed, revised, or withdrawn at any time in accordance with established procedures. Users of this standard are cautioned to determine the validity of copies in their possession and to establish that they are of the latest issue.

The American Nuclear Society accepts no responsibility for interpretations of this standard made by any individual or by any ad hoc group of individuals. Inquiries about requirements, recommendations, and/or permissive statements (i.e., "shall," "should," and "may," respectively) should be sent to the Scientific Publications and Standards Department at Society Headquarters. Action will be taken to provide appropriate response in accordance with established procedures that ensure consensus.

Comments on this standard are encouraged and should be sent to Society Headquarters.

Published by

American Nuclear Society 555 North Kensington Avenue La Grange Park, Illinois 60526 USA



Copyright © 2018 by American Nuclear Society. All rights reserved.

Any part of this standard may be quoted. Credit lines should read "Extracted from American National Standard ANSI/ANS-2.6-2018 with permission of the publisher, the American Nuclear Society." Reproduction prohibited under copyright convention unless written permission is granted by the American Nuclear Society.

Printed in the United States of America

# **Inquiry Requests** The American Nuclear Society (ANS) Standards Committee will provide responses to inquiries about requirements, recommendations, and/or permissive statements (i.e., "shall," "should," and "may," respectively) in American National Standards that are developed and approved by ANS. Responses to inquiries will be provided according to the Policy Manual for the ANS Standards Committee. Nonrelevant inquiries or those concerning unrelated subjects will be returned with appropriate explanation. ANS does not develop case interpretations of requirements in a standard that are applicable to a specific design, operation, facility, or other unique situation only and therefore is not intended for generic application.

Responses to inquiries on standards are published in ANS's magazine, *Nuclear News*, and are available publicly on the ANS Web site or by contacting the Scientific Publications and Standards Department.

Inquiry Format Inquiry requests shall include the following:

- (1) the name, company name if applicable, mailing address, and telephone number of the inquirer;
- (2) reference to the applicable standard edition, section, paragraph, figure, and/or table;
- (3) the purpose(s) of the inquiry;
- (4) the inquiry stated in a clear, concise manner;
- (5) a proposed reply, if the inquirer is in a position to offer one.

Inquiries should be addressed to:

American Nuclear Society Scientific Publications and Standards Department 555 N. Kensington Avenue La Grange Park, IL 60526

or standards@ans.org

## **Foreword** (This foreword is not a part of American National Standard "Guidelines for Estimating Present & Projecting Future Population Distributions Surrounding Nuclear Facility Sites," ANSI/ANS-2.6-2018, but is included for informational purposes.)

The purpose of this standard is to provide guidance in calculating the population sizes and densities surrounding all types of proposed nuclear facilities, such as non–light water nuclear reactors. The focus of this standard is the accurate assessment of demographic considerations for nuclear site selection regardless of the site's purpose.

The standard development ANS-2.6 Working Group (WG) identified several key objectives. First, while this standard's principal audience is the agencies and stakeholders of the United States, development of this standard to address international siting methodologies has merit. Therefore, this standard has been drafted as much as possible to apply equally to all users. This will enable the possible future development of an International Organization for Standardization (ISO) standard.

Second, the WG agreed that the scope of its standard did not include any reassessment or reconsideration of the regulatory parameters upon which demographic characteristics would be applied. Consequently, this standard does not address maximum dose or any of the other parameters that typically drive a nuclear facility siting regulation, including the boundaries for public safety purposes.

Third, the WG recognizes that a certain lack of specificity or quantification in demographic requirements provides for a more efficient and flexible siting process. However, the WG identified several places where a greater clarity in the language would improve the siting process. Therefore, this standard includes language designed to provide definitions and insights to such terms as "very densely populated centers," "weighted transient population," and other such unquantified terms.

Fourth, the WG recognized that one of the unintended consequences of nonspecific terminology is that it leaves a great deal of strategic room for presenting data without consideration of the intent of the language. For example, lower surrounding population densities are desired for nuclear facility sites, but for some sites lower population density is not a true reflection of the population distribution. A nuclear facility that is surrounded by large nonpopulated areas, such as water bodies, forests, park lands, and other nonhabitable areas, could produce misleading lower population densities. Identifying the urban areas within the study area provides additional context about the population distribution to decision makers, instead of relying solely upon the average population density metric in facility siting.

Finally, the WG recognized that the demographic requirements in the regulations and guidance of the United States were written by professionals at a time when data were difficult to manage and manipulate. This has resulted in the current regulations being out of date technologically as well as technically. Consequently, this standard provides insight into modern geographic information system (GIS) tools and demographic data gathering techniques with an emphasis on the utility of readily available tools and databases from relevant governmental agencies (e.g., U.S. Census Bureau or Census Canada).

Accordingly, the intent of this standard is to benefit the private- and public-sector U.S. nuclear industries, the regulators and federal agencies that oversee their activities, and the people of the United States, with the assurance that the siting of any nuclear facility has been performed with the full consideration of that site's public safety and security. This standard establishes that assurance by providing consistency across the United States' nuclear facility siting using the most recent data and geographic tools available while still

allowing for flexibility in application due to professional judgment. Additionally, this standard has been crafted to offer a defined methodology to regulators and nuclear enterprises in foreign countries with demographic requirements that can be readily adapted to the specific regulatory requirements of that host country.

This standard contains four appendices to detail some of the standard body information, including bibliographical references for each appendix. Appendix A provides a literature search of regulations and guidance on similar topics. Appendices B and C include instructional materials for users unfamiliar with some of the basic geospatial and demographic terminology. Appendix D offers a description of the most commonly used computer-based GIS programs at the time this standard was written that facilitate the visualization and assessment of geospatial data.

Inclusion of any specific GIS program or mapping system in this standard or its appendices should not be construed as promotion of or support for that product by the American Nuclear Society or the American National Standards Institute.

This standard might reference documents and other standards that have been superseded or withdrawn at the time the standard is applied. A statement has been included in the references section that provides guidance on the use of references.

This standard does not incorporate the concepts of generating risk-informed insights, performance-based requirements, or a graded approach to quality assurance. The user is advised that one or more of these techniques could enhance the application of this standard.

This standard was prepared by the ANS-2.6 Working Group of the American Nuclear Society Standards Committee. The following members contributed to this standard:

D. C. Mussatti (Chair), U.S. Nuclear Regulatory Commission L. Parks (Vice Chair), U.S. Nuclear Regulatory Commission

D. M. Anderson, Pacific Northwest National Laboratory
L. Andrews, Framatome Inc.
O. A. Omitaomu, Oak Ridge National Laboratory
M. C. Richmond, Bechtel National Corporation
A. N. Rose, Oak Ridge National Laboratory
R. D. Sachs, Individual
J. W. Saulsbury, Oak Ridge National Laboratory
S. R. Tammara, U.S. Nuclear Regulatory Commission
R. Turney-Work, Enercon Services, Inc.
K. Weinisch, KLD Engineering, P.C.

Observers:

N. Bixler, *Sandia National Laboratories* H. Stiles, *Duke Energy* 

The Siting: General and Monitoring Subcommittee had the following membership at the time of its approval of this standard:

L. Parks (Chair), U.S. Nuclear Regulatory Commission

T. Bellinger, *Consolidated Nuclear Security, LLC* J. Call, *Oasys, Inc.* 

A. Garrabrants, Vanderbilt University

- G. T. Jannik, Savannah River National Laboratory
- D. S. Kosson, Vanderbilt University
- D. C. Mussatti, U.S. Nuclear Regulatory Commission

The Environmental and Siting Consensus Committee (ESCC) had the following membership at the time of its approval of this standard:

C. A. Mazzola (Chair), *Project Enhancement Corporation* Y. Gao (Vice Chair), *Westinghouse Electric Company, LLC* 

T. Bellinger, Consolidated Nuclear Security, LLC D. A. Bruggeman, Los Alamos National Laboratory K. R. Bryson, Individual J. Call, Oasys, Inc. J. P. Doub, U.S. Nuclear Regulatory Commission Q. A. Hossain, Lawrence Livermore National Laboratory R. J. Hunt, Consolidated Nuclear Security, LLC Y. Li, Defense Nuclear Facilities Safety Board K. Y. Ng, Bechtel Power Corporation J. O'Brien, U.S. Department of Energy L. Parks, U.S. Nuclear Regulatory Commission J. B. Savy, Individual A. Simpkins, Dade Moeller, an NV5 Company P. B. Snead, *Duke Energy* S. A. Vigeant, APTIM Corp. J. Xu, U.S. Nuclear Regulatory Commission

ESCC Observer:

R. B. Harvey, U.S. Nuclear Regulatory Commission

American National Standard ANSI/ANS-2.6-2018

#### Contents

Section

### Page

|   |  | 8   |  |  |  |
|---|--|---|--|--|--|
| 1 | -                                      | e, purpose, and application                                     |  |  |  |
|   | 1.1                                    | Scope1  |  |  |  |
|   | 1.2                                    | Purpose1  |  |  |  |
|   | 1.3                                    | Application1  |  |  |  |
| 2 | Defi                                   | Definitions and acronyms  |  |  |  |
|   | 2.1                                    | Shall, should, and may1   |  |  |  |
|   | 2.2                                    | Definitions   |  |  |  |
|   | 2.3                                    | Acronyms  |  |  |  |
| 3 | Pre-analysis decisions                 |   |  |  |  |
| 5 | 3.1                                    | Defining the grid pattern                                       |  |  |  |
|   | 5.1                                    | 3.1.1 Sector map  |  |  |  |
|   |  | 3.1.1         Sector map  |  |  |  |
|   | 2 2                                    |   |  |  |  |
|   | 3.2                                    | Selecting a mapping software and a map coordinate system        |  |  |  |
|   |  |   |  |  |  |
|   |  |   |  |  |  |
|   |  | 3.2.3 Apportioning population data                              |  |  |  |
| 4 | Estimating total base year population7 |   |  |  |  |
|   | 4.1                                    | Selecting the demographic data                                  |  |  |  |
|   | 4.2                                    | Determining the permanent resident population                   |  |  |  |
|   | 4.3                                    | Estimating transient population groups                          |  |  |  |
|   |  | 4.3.1 Transient worker populations                              |  |  |  |
|   |  | 4.3.2 Transient visitor populations                             |  |  |  |
|   |  | 4.3.3 County ratio method                                       |  |  |  |
|   |  | 4.3.4 Point source method                                       |  |  |  |
|   | 4.4                                    | Determining the total base year population for the study area10 |  |  |  |
| 5 | Proje                                  | ecting population   |  |  |  |
| 5 | 5.1                                    | Determining the population growth rate                          |  |  |  |
|   | 5.1                                    | 5.1.1 Selecting an existing growth rate                         |  |  |  |
|   |  | 5.1.2 Deriving a growth rate                                    |  |  |  |
|   | 5.2                                    | Projected population  |  |  |  |
|   |  |   |  |  |  |
| 6 | Estimating population density12        |   |  |  |  |
|   | 6.1                                    | Determining the area for calculation                            |  |  |  |
|   | 6.2                                    | Calculating density12   |  |  |  |
| 7 | References1                            |   |  |  |  |
| ' | 11010                                  |   |  |  |  |

### Figures Figure

| Figure 1 | Sector map example                           | 5 |
|----------|--|---|
| 0        | Uniform grid example                         | 6 |
| 0        | Example of the hierarchy of U.S. Census data |   |
| 0        | 1 5  |   |

| Appendix B<br>Appendix C | Literature Search<br>Map Coordinate Systems<br>Apportioning Population from Census Blocks<br>Demographic Tools |  |
|--------------------------|--|--|
|--------------------------|--|--|